

# Councillor Martin - MoN - Rough Sleeper Help

Tuesday, 10 March 2026  
Council

**Council Member**  
Councillor Phillip Martin

Public

**Contact Officer:**  
Iliia Houridis, Director City Shaping

## MOTION ON NOTICE

**Councillor Phillip Martin will move a motion and seek a seconder for the matter shown below to facilitate consideration by the Council:**

'Consistent with the commentary at para 12 of Item 17.3 on February 10th (and noting the resolution of Council at Item 17.1 at the meeting of February 24th, 2026) asks the Administration to assist Council in ensuring that no rough sleeper in the City of Adelaide seeking safety from extreme weather will be denied shelter in the winter of 2026 by preparing a report for Council consideration by the middle of next month that;

1. Details which Council owned community and/or business properties could be turned into safe, temporary accommodation during the declaration of Code Blue Tier 2 Activations as a trial program between the beginning of June and the end of August, 2026
2. The report should:
  - 2.1. Detail optimum operating hours, assuming shelter and any necessary support service would be provided complementary to and in addition to the hours of operation of existing accommodation and/or service providers
  - 2.2. Quantify, through discussion with existing accommodation and service providers the likely number of rough sleepers not accommodated by current rough sleeper venues and services for whom shelter could be provided
  - 2.3. Scope the nature of the shelter to be provided by Council and any desirable accompanying services
  - 2.4. Identify potential sources of State Government and homelessness sector support, including the provision of funding and/or personnel
  - 2.5. Calculate the likely cost of the initiative to City of Adelaide through any required reconsideration of the 25/26 Budget associated with the QF3 report to Council and for the 26/27 budget deliberations, including costings for staff resourcing, security and specialist expertise required, and
  - 2.6. Advise of any other relevant issues to assist in the successful completion of the trial.'

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## ADMINISTRATION COMMENT

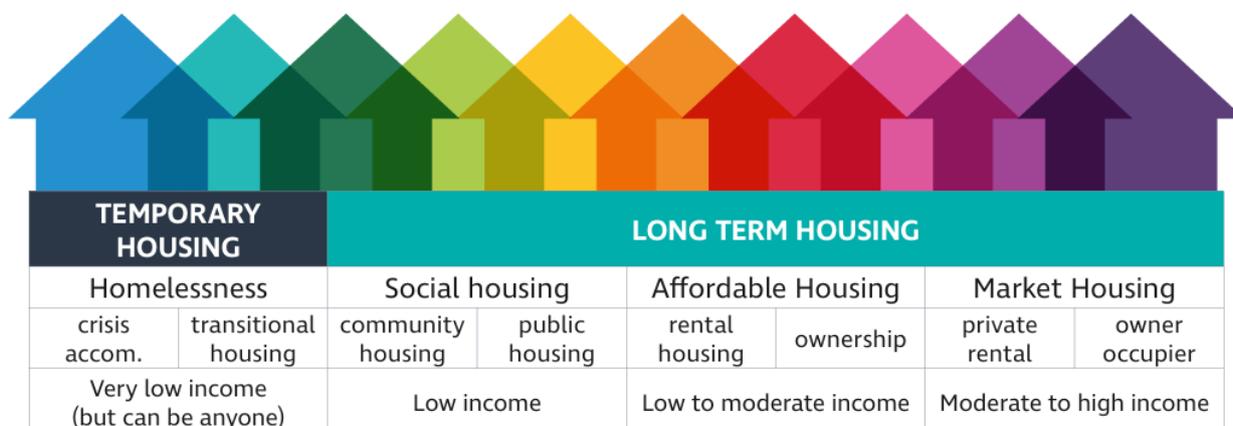
1. On Tuesday 24 February 2026, Council resolved at item 17.1 that:

That Council:

1. *Notes increasing community and business concerns regarding the adequacy of supports for people experiencing homelessness in City and North Adelaide.*
2. *Notes that the number of homeless people in the community is not reducing and that the supply of transitional and permanent housing for individuals who are homeless does not meet the levels required to adequately manage this issue.*
3. *Notes Council's Strategic Plan 2024-2028 targets to:*

- 3.1. *Reduce the incidences of people sleeping rough or experiencing homelessness to functional zero by 2026 in line with Council’s Homelessness Strategy.*
- 3.2. *Support 29 State Government housing outcomes per month in the City of Adelaide for people experiencing homelessness to 2026 in line with Council’s Homelessness Strategy.*
4. *Notes the City of Adelaide’s Homelessness Strategy seeks to work with the State Government and others on transitional accommodation options and long-term strategies to address housing outcomes.*
5. *Notes the City of Adelaide’s comprehensive database and support for local place-based approaches to homelessness through funding support for the Adelaide Zero Project.*
6. *Requests that the Lord Mayor write to the Premier calling on the State Government to:*
  - 6.1. *Fund and deliver permanent supportive housing options for people experiencing homelessness.*
  - 6.2. *Fund and deliver support services to people experiencing homelessness to ensure that their transition is sustainable.*
  - 6.3. *Increase support for local evidence-based approaches to homelessness in the City and North Adelaide.*
  - 6.4. *Build on the strong foundations established by non-government organisation partners by accelerating and scaling targeted programs and pilots that contribute to sustained, long term progress toward functional zero homelessness.*
  - 6.5. *Institute immediate approaches to establish programs and pilots that result in long term outcomes to reach functional zero homelessness.*
  - 6.6. *Permanent housing outcomes that include modern methods of construction to fast-track residential building construction that could result in the timely development of new, or repurposing or existing building stock to deliver housing outcomes for people experiencing homelessness.*
  - 6.7. *Provide advice from the Departments of Human Services and Housing and Urban Development on programs and initiatives (including joined up proposals) that are to be delivered that progress housing and support services for individuals experiencing homelessness.*
2. Paragraph 12 of item 17.3 on the 10 February 2026 Council Agenda stated:

*If the City of Adelaide was to consider increased use of community facilities to support vulnerable community members, further feasibility on the resourcing, security, and specialist expertise to manage the complexities of supporting vulnerable community members would be required.*
3. Noting the above, the Administration understands that the proposed motion relates to emergency (crisis) accommodation during extreme weather events and is separate to advice recently provided to Council relating to transitional and supported accommodation needs in the City of Adelaide to address homelessness and housing outcomes.
4. The housing spectrum per the City of Adelaide’s Housing Strategy is reproduced below.



5. The City of Adelaide’s Homelessness Strategy includes the following bold move:

*Emergency Shelter – In partnership with the South Australian Homelessness Alliance, investigate whether the City of Adelaide community infrastructure is made available in response to extreme heat and cold weather such as State Government announcements of Code Red and Code Blue.*

6. Administration is currently participating in the State Government's Extreme Weather Response Review being led by the Department of Human Services which is scheduled for completion by 30 June 2026.
7. During Code Blue and Code Red, Tier 2 responses, overnight emergency accommodation is provided in Adelaide at Baptist Care SA – Westcare Centre and in CBD motels for high-risk clients.
8. Anecdotally, existing emergency accommodation and service providers have identified that overnight accommodation spaces have not been at capacity in the CBD during extreme weather events, apart from one night that was declared a Tier 2 response during the recent heatwave.
9. Administration's preliminary understanding is that gaps in emergency accommodation may exist in the outer northern and outer southern suburbs of Greater Adelaide.
10. Discussions to date with the Department of Human Services and the Toward Home Alliance is that if the City of Adelaide were to provide additional emergency accommodation support during any extreme weather response, it needs to be complementary and coordinated with the existing system response, and not without specialist wrap-around services.
11. Early indications are that building the capacity of the existing extreme weather response would be the most effective and efficient addition to the existing system rather than using Council-owned community and/or business properties.
12. Should Council resolve to support the proposed motion, the Administration will write to the Department of Human Services and Towards Home Alliance requesting information outlined in this motion, including any gaps in the current service provision and the most appropriate pathway for the City of Adelaide to provide additional support.
13. The investigations will inform a report that addresses the key matters outlined in this motion.
14. Relevant legal, governance, risk, and community impact considerations will also be identified and reported to Council.
15. Budget implications are anticipated and noting the request in the motion at 2.5, Administration advises that the proposed timeframe for a costed report for review and consideration at the Q3 budget review for 2025/26 may not be achieved, particularly noting content that would need to be sourced from the State Government. As indicated at paragraph 6 (above), the State Government is not scheduled to complete its Extreme Weather Response Review until 30 June 2026. It is also noted that the State Government is currently in caretaker.
16. The timeframes for the Q3 2025/26 budget review are:
  - 16.1. 19 May 2026 City Finance and Governance Committee – 2025/26 Business Plan and Budget Q3 Review
  - 16.2. 26 May 2026 Council – endorsement of 2025/26 Business Plan and Budget Q3 Review.
17. The timeframes on the Annual Business Plan and Budget Roadmap for 2026/27 are:
  - 17.1. 24 March 2026 Council - Endorsement of 2026/27 Program Plans (including Capital and Strategic Projects)
  - 17.2. 10 April 2026 Audit and Risk Committee - Draft 2026/27 BP&B – update
  - 17.3. 21 April 2026 City Finance and Governance Committee - Draft 2026/27 BP&B for public consultation
  - 17.4. 28 April 2026 Council - Draft 2026/27 BP&B for public consultation.

Should the motion be carried, the following implications of this motion should be considered. Note any costs provided are estimates only – no quotes or prices have been obtained:	
Public consultation	Not applicable
External consultant advice	Not applicable
Legal advice / litigation (eg contract breach)	Not applicable
Impacts on existing projects	Not applicable
Budget reallocation	The motion seeks the cost to implement a solution to address emergency (crisis) accommodation during extreme weather events. On that basis and noting the requirements, primarily around staffing and

	support services, it is anticipated that there will be budget implications. The level of investment required will be subject to the outcomes of the investigations. The implications will be provided in the report to the Council if the motion is supported.
Capital investment	There may be capital investment implications, subject to the outcomes of the investigations. The implications will be provided in the report to the Council if the motion is supported.
Staff time in preparing the workshop / report requested in the motion	To be included in the report back to the Council if the motion is supported.
Other	Not applicable
Staff time in receiving and preparing this administration comment	To prepare this administration comment in response to the motion on notice took approximately 8.5 hours.

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- END OF REPORT -